

Message Text

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C O N F I D E N T I A L STATE 014735

FOLLOWING REPAT GENEVA 640 ACTION SECSTATE INFO KABUL PARIS
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QUOTE C O N F I D E N T I A L GENEVA 00640

E.O. 11652: GDS

TAGS: SNAR, UN, US, AF

SUBJECT: COORDINATION OF US AND UN ANTI-NARCOTICS
PROGRAMS IN AFGHANISTAN

REF: (A) KABUL 235; (B) STATE 2671; (C) KABUL 88

SUMMARY. MISSION EXPRESSES RESERVATIONS ABOUT MEETING
PROPOSED REFS A AND C, DESCRIBES SCENARIO FOR UPPER
HELMAND PROJECT AS ENVISAGED BY UNFDAC OFFICIALS AND
PROPOSES ALTERNATIVE COURSE OF ACTION. END SUMMARY.

1. MISSION SHARES AMEMBASSY KABUL'S CONCERN THAT THE
ANTI-NARCOTICS EFFORT "DOES NOT BECOME STAGNANT OR LOSE
MOMENTUM OR DIRECTION". (KABUL 235, PARA 5). WE HAVE
RESERVATIONS, HOWEVER, ABOUT WHETHER THE PLAN OF ACTION
PROPOSED (KABUL 88), A MEETING OF US OFFICIALS (S/NM,
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EMBASSY KABUL, MISSION GENEVA, DEA/PARIS, DEA/KABUL)
AND UN OFFICIALS (DND, UNFDAC, UNDP/KABUL, UNNA MAGNUSSEN)
IN GENEVA, WITH THE POSSIBLE PARTICIPATION OF THE AFGHAN
NARCOTICS COORDINATOR, WOULD BE THE BEST METHOD OF RE-
SOLVING THIS CONCERN. IT WOULD SEEM TO US THAT THE MAIN
PARTICIPANTS IN ARRANGING AN EXPANDED GOA/UNFDAC PROGRAM
SHOULD BE THE TWO PARTIES THEMSELVES, WITH OTHER PARTICI-

PATION AS THEY DESIRE. FOR THE RESULTING PROGRAM TO EFFECTIVELY INVOLVE THE GOA, WE BELIEVE THE IMPETUS FOR SUCH EXPANSION MUST COME FROM THE GOA. THE US FUNCTION SHOULD MORE PROPERLY BE TO ENERGIZE THE GOA TO ARTICULATE ITS PERCEIVED NEEDS TO THE UNFDAC AND TO SUPPORT AFFIRMATIVE RESPONSE TO SUCH REQUESTS AS WE CONSIDER APPROPRIATE. DOWN THE LINE THERE MAY BE NEED FOR A MEETING AS SUGGESTED, BUT EVEN THEN GOA PARTICIPATION WOULD BE ABSOLUTELY ESSENTIAL.

2. DISCUSSIONS WITH UNFDAC ACTING EXECUTIVE DIRECTOR WELLMAN AND EVALUATION OFFICER EMBLAD INDICATE THAT THEY ANTICIPATE THE FOLLOWING SCENARIO WITH RESPECT TO THE UPPER HELMAND VALLEY PROJECT:

A. RECEIPT BY UNFDAC OF RESULTS OF HOUSEHOLD SURVEY, WHICH THEY EXPECT SHORTLY. (RESULTS SHOWING SUFFICIENT ILLICIT OPIUM CULTIVATION ARE A CONDITION PRECEDENT TO UNFDAC SPONSORSHIP OF PROJECT.)

B. RECEIPT BY UNFDAC OF FORMAL REQUEST BY GOA FOR AN INCOME SUBSTITUTION PROJECT IN THE UPPER HELMAND, AS WELL AS CLARIFICATION OF WHAT GOA INTENDS TO CONTRIBUTE TO ELIMINATION OF ILLICIT OPIUM CULTIVATION.

C. DURING MEETING OF COMMISSION ON NARCOTIC DRUGS (CND - FEBRUARY 13-14, 1978), FUND REPS WILL DISCUSS
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THESE POINTS WITH AFGHAN NARCOTICS COORDINATOR MAROOFI.

D. DURING SECOND WEEK OF MARCH, A FUND MISSION CONSISTING OF DEMETRE AND EMBLAD WILL VISIT KABUL TO DISCUSS AND REACH PRELIMINARY DECISION CONCERNING THE HELMAND PROJECT. EMBLAD WILL ALSO REACH DECISION RE BADAQSHAN TREATMENT PROJECT AND DISCUSS OTHER ITEMS OF INTEREST TO GOA.

E. AFTER REACHING GOA - UNDP - UNFDAC AGREEMENT RE HELMAND PROJECT, UNFDAC AND UNDP WILL APPROACH THE ADB TO SEEK ITS PARTICIPATION.

F. THEREAFTER, APPROACHES WOULD BE MADE TO POTENTIAL DONORS FOR CONTRIBUTIONS IN SUPPORT OF THE PROJECT.

3. WITH THIS SCENARIO IN MIND AND IN ORDER TO ACHIEVE SAME GOALS AS THOSE SOUGHT BY AMEMB KABUL, MISSION WOULD PROPOSE FOLLOWING ALTERNATIVE TO COURSE OF ACTION PROPOSED REFS A AND C:

A. AMEMB KABUL SEEK TO ASSIST GOA TO CLARIFY EXTENT AND TYPE OF UNFDAC ASSISTANCE IT DESIRES AND EXTENT AND TYPE

OF ITS OWN UNDERTAKINGS TO UNFDAC AND INFORM DEPARTMENT
AND GENEVA PRIOR TO CND SESSION (FEB. 13-24).

B. DURING CND SESSION SPECIAL ADVISER FALCO DISCUSS
WITH MAROOFI AND WITH UN OFFICIALS DESIRABLE DIRECTIONS
OF GOA/UNFDAC PROGRAM.

C. DURING VISIT TO AFGHANISTAN IN MARCH BY DEMETRE AND
UNFDAC EVALUATION OFFICER EMBLAD, GOA DISCUSS IN DETAIL
WITH LATTER ITS DESIRES CONCERNING BROADENING AFGHAN PRO-
GRAM AND CONCERNING ITS OWN UNDERTAKINGS TO MAKE THAT
PROGRAM EFFECTIVE.

D. THEREAFTER USG AGENCIES COULD REASSESS THE NEED FOR A
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MEETING ALONG THE LINES PROPOSED. SORENSOM. UNQUOTE
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